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AS AMENDED AND ADOPTED BY THE BOARD OF SUPERVISORS ON FEBRUARY 12, 2008

February 12, 2008

The Honorable Board of Supervisors
County of Los Angeles
383 Kenneth Hahn Hall of Administration
500 West Temple Street
Los Angeles, CA 90012

Dear Supervisors:

FEDERAL AGENDA FOR THE SECOND YEAR OF THE 110TH CONGRESS (ALL DISTRICTS AFFECTED) (3 VOTES)

This letter recommends updated Federal legislative policies, which were developed in coordination with Board Offices, County departments, the Legislative Strategist, and our Washington, D.C. advocates. This package, together with other positions previously adopted by your Board, will guide our Federal advocacy efforts for the second year of the 110th Congress.

THEREFORE, IT IS RECOMMENDED THAT YOUR BOARD:

1. Approve the attached additions and changes to existing Board-adopted legislative positions. In general, these changes seek to secure increased Federal funding, enhance the County's ability to deliver effective services and address needs, and achieve greater flexibility over the use of Federal funds.

2. Instruct the Chief Executive Officer, affected departments, the Legislative Strategist, and our Washington, D.C. advocates to work with the County delegation, other counties and local governments, and interest groups to pursue these positions.

LEGISLATIVE AND BUDGET OUTLOOK

Last year at the start of the 110th Congress, the Democrats assumed majority control of both houses of Congress. After vetoing only one bill during his first six years in office, President Bush vetoed seven bills in 2007, including two State Children's Health Insurance Program reauthorization bills. The Water Resources Development Act reauthorization bill (H.R. 1495) was the only vetoed bill overridden by Congress. Democrat legislative initiatives also were blocked by parliamentary delaying tactics ("filibusters") in the Senate. A 60-vote majority is needed to close debate on legislation on the Senate floor, which is difficult for the Democrats to secure given their slim one-vote majority. We expect the stalemate in Congress over many key issues to continue in 2008.

Much of the Congressional action of County interest in 2008 will center on Federal budget issues, especially on Federal Fiscal Year (FFY) 2009 appropriations bills, which fund discretionary programs. Similar to last year, President Bush's proposed FFY 2009 Budget will call for less funding for domestic programs than supported by Democrats. We expect overall funding for domestic discretionary programs in FFY 2009 to be roughly the same as in FFY 2008. In a competitive zero-sum budget environment, the County will continue to focus our advocacy efforts on pursuing funding for high priority programs – especially those, such as the State Criminal Alien Assistance Program and HIV/AIDS programs, through which the County receives a relatively high share of total funding.

Another priority for Federal advocacy this year will be the pursuit of legislation to block the implementation of various regulatory changes aimed at reducing Federal Medicaid funding. Most notably, we will pursue legislation to extend the current County-supported moratorium on the implementation of the interim final rule which caps Medicaid payments to government providers and the proposed rule which provides that costs associated with Graduate Medical Education are not allowable expenditures that are reimbursable by Medicaid. Under current law, this moratorium ends on May 25, 2008. If implemented, these two regulations could result in an estimated total combined loss of $240 million a year to the County's public hospitals. The reinstitution of "pay-as-you-go" (PAYGO) rule, which requires legislation that increases entitlement spending or decreases revenues to include offsetting spending cuts or revenue increases, however, makes it more difficult to pass legislation which increases entitlement spending, including legislation to extend the moratorium on Medicaid regulations.

This year, Congress will consider several major reauthorization bills of County importance, including reauthorization of the Food Stamp Program, which would be extended under the Farm Bill, which is pending conference committee action. Other programs requiring reauthorization include McKinney-Vento Homeless Assistance Act and Workforce Investment Act programs. However, in recent years, these programs have been reauthorized and funded a year at a time through annual appropriations bills. Congress also may seek to pass a multi-year reauthorization bill for the State Children's Health Insurance Program, which recently was reauthorized through March 31, 2009. Finally, hearings are expected to begin on reauthorization of surface transportation programs, which will expire at the end of FFY 2009.

RECOMMENDED CHANGES TO THE COUNTY'S FEDERAL AGENDA

The changes in the attachment represent requests from County departments and commissions to add or modify policy statements consistent with their operational goals and plans. These recommended policy changes will enable County departments and advocates to pursue positions on issues for which no applicable Board policy currently exists. The recommendations include new policies relating to the integration of mental health and substance abuse prevention and services, HIV/AIDS screening, treatment and prevention, nutrition education, reauthorization of the Child Abuse Prevention and Treatment Act, mentoring and after-school recreation activities for at-risk youth, fair housing activities, hazardous waste cleanup, and energy conservation and efficiency. All other previously adopted Federal Legislative Agenda policies and positions remain in effect; and as such, advocacy will continue on these matters. A revised comprehensive list of all Federal Legislative Agenda policy statements will be published subsequent to consideration of the changes included in the attachment.

IMPLEMENTATION OF STRATEGIC PLAN GOALS

The proposed legislative policies in the Federal Agenda are consistent with the County's Strategic Plan Goals of Organizational Effectiveness and Fiscal Responsibility. Organizational Effectiveness is achieved by providing timely advocacy on proposals that could significantly affect the County. Fiscal Responsibility results from efforts by the CEO, Washington, D.C. advocates, and County departments pursuing new funding sources and opposing cuts in program funding or new unfunded mandates on county government.

CONCLUSION

The updated legislative policies in the attachment are submitted for your Board's consideration as the guiding principles for our advocacy efforts during the second year of the 110th Congress. The policies contained in this package are in addition to, and are not intended to be exclusive of, other positions your Board has adopted. As in the past, the Federal Legislative Agenda will be updated to reflect subsequent Board actions.

Respectfully submitted,

WILLIAM T FUJIOKA
Chief Executive Officer

WTF:GK
MAL:MT:hg

Attachment

c: County Counsel
All Department Heads

County of Los Angeles

FEDERAL AGENDA FOR THE 110TH CONGRESS

I. OVERALL FEDERAL LEGISLATIVE PRINCIPLES

1. Maximize Federal revenues.

2. Secure greater flexibility over the use of Federal funds.

3. Lessen the impact of adverse Federal policies on County costs and decision-making authority.

II. OVERALL FEDERAL LEGISLATIVE POLICIES

1. Support proposals which would provide a greater share of total available Federal funding to the County or California, and oppose proposals which would reduce the County's or State's share of total funding.

2. Support proposals which would provide local governments with greater decision-making authority over the use of Federal funds, and which provide for direct grants or mandatory pass-through allocations to large urban counties.

3. Oppose proposals which would impose new unfunded mandates on the County.

4. Oppose proposals which would finance increased spending for one program by cutting other programs of greater benefit to the County, or which would result in a net revenue loss or a cost shift to the County.

5. Support proposals to reduce or relax match requirements which hinder the ability of financially distressed state and local governments to receive or utilize Federal funds.

6. Support Federal fiscal relief for financially distressed state and local governments.

7. Oppose Federal preemption of State and local government authority.

III. COUNTY FUNDING PRIORITIES IN APPROPRIATIONS BILLS

The County's funding priorities in individual appropriations bills that the County's Washington, D.C. advocates will pursue in the 110th Congress, consistent with existing Board policies, as outlined below. Within each appropriations bill, the advocates will give priority to pursuing funding for programs which provide the County with a greater

share of total funding and greater flexibility over the use of funds. These priorities do not include health and welfare entitlement programs, such as Medicaid, for which funding levels are not determined through annual appropriations bills. Board policies on Medicaid and other entitlement programs are included in Attachment II.

1. Commerce, Justice, and Science Appropriations Bill

a. Reimbursement of Criminal Alien Costs: Support increased funding to reimburse the County's criminal justice costs associated with criminal aliens, including increased funding for the State Criminal Alien Assistance Program and the Southwest Border Prosecutor Program.

b. County Justice/Law Enforcement Activities: Support increased justice and law enforcement funding for the Justice Assistance Grant and to assist County justice agencies with technology improvements, prosecutions, prevention, corrections, crime laboratory/forensic science, training, and activities addressing special populations, such as juveniles, mentally ill, and homeless persons.

c. Immigration and Naturalization Activities: Support increased funding for activities such as border enforcement, Immigration and Customs Enforcement agents assigned to the County's jails, automated fingerprint identification systems to track criminal aliens, prosecution of criminal aliens and alien smugglers, naturalization assistance, and processing of naturalization and immigration applications.

2. Labor, Health and Human Services, and Education Appropriations Bill

a. Ryan White HIV/AIDS Programs: Support increased funding of Ryan White HIV/AIDS programs.

b. Public Health Funding: Support increased funding for public health activities, such as bioterrorism, early detection surveillance, immunizations, tuberculosis, maternal and child health, family planning, sexually transmitted disease, childhood lead poisoning, violence and injury prevention programs, food safety, and chronic disease programs.

c. Other Health Funding: Support Federal reimbursement of the costs of emergency medical care provided to undocumented immigrants and funding for emergency preparedness and response, trauma care, and health care for the uninsured.

d. Substance Abuse and Mental Health: Support increased funding for Substance Abuse and Mental Health Services Administration grants, including substance abuse and mental health block grants, the Children's Mental Health Services Program, and other substance abuse, mental health, and supportive services and training grants.

e. Social Services Block Grant: Support increased funding for this block grant, which provides states with considerable flexibility over the use of funds.

f. Workforce Investment Act (WIA) Programs: Support full funding of WIA programs, especially youth, adult, and dislocated worker programs.

g. Older Americans Act Programs: Support increased funding for Older Americans Act programs, especially nutrition services and the National Family Caregiver Support Program.

h. Refugee Assistance: Support increased funding to provide cash and medical assistance, employment services, and other supportive services to refugees.

i. Community Services Block Grant (CSBG): Support increased funding for CSBG, which provides assistance to states, localities, and community-based organizations to reduce poverty, revitalize low income communities, and assist low income persons.

3. Energy and Water Development Appropriations Bill

a. Water Quality and Reliability: Support funding for the improvement of water quality and reliability, including grants for projects that would expand the use of recycled water, and for the protection of water supplies against terrorist acts.

b. Marina del Rey: Support funding for the development and implementation of long-term solutions for shoaling problems, including the safe disposal of contaminated sediment and construction of improvements in Ballona Creek and the entrance of Marina del Rey.

c. Beach Erosion/Replenishment: Support funding for developing and implementing coastal management plans, including beach stabilization and replenishment projects.

4. Transportation and Housing and Urban Development Appropriations Bill

a. Highway Projects: Support funding for projects to improve, repair, and maintain highways in Los Angeles County.

b. Airport and Seaport Security: Support increased and multi-year funding to improve security at airports, seaports, and harbors in Los Angeles County, including funding for Coast Guard operations to protect coastal areas of the County.

c. Environmental Improvements: Support funding for initiatives to protect and enhance communities through projects promoting public safety and environmental improvements.

d. Community Development Block Grant (CDBG), HOME, Section 108 Loan Guarantees, and Homeless Assistance: Support increased funding for CDBG, HOME, Section 108 Loan Guarantee, and homeless assistance grants, and oppose efforts to increase set asides.

e. Public and Assisted Housing: Support increased funding for the public housing and Section 8 programs, including the Section 8 Family Unification program, and Shelter Plus Care renewal projects.

5. Financial Services and General Government Appropriations Bill

a. Help America Vote Act (HAVA): Support full funding of HAVA grants to help state and local governments meet new election requirements established under HAVA.

6. Interior Appropriations Bill

a. Land and Water Conservation Fund: Support full funding for the Land and Water Conservation Fund as well as funding for improvements in the Santa Monica Mountains, parks, environmental restoration of coastal watersheds and wetlands, and beach projects in Los Angeles County.

b. Urban Park and Recreation Recovery (UPARR) Program: Support increased funding for park and open space acquisition and development under the UPARR.

7. Homeland Security Appropriations Bill

a. Homeland Security Activities: Support increased funding for local homeland security activities, such as emergency preparedness and response, training, equipment, and improved communications systems.

b. Federal Emergency Management Agency (FEMA): Support funding for FEMA to reimburse all unpaid disaster claims and for earthquake preparedness, disaster mitigation, and emergency management.

c. Staffing for Adequate Fire and Emergency Response (SAFER) Program: Support increased funding for SAFER, which provides financial assistance to hire firefighters.

IV. FEDERAL LEGISLATIVE POLICIES ADDRESSING ISSUES OF MAJOR COUNTY INTEREST

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FEDERAL LEGISLATIVE POLICIES ADDRESSING ISSUES OF MAJOR COUNTY INTEREST

1. Health/Mental Health

a. Support reform of Medicaid financing and provider payments to increase Medicaid payments, including disproportionate share hospital payments, to health safety net providers.

b. Support reform of Medicaid payments to providers to encourage efficient use of resources and expand ambulatory care services to low-income patients without jeopardizing total available Medicaid funds.

c. Support a more equitable allocation of Federal Medicaid funds to reduce the current disparity under which some states, such as California, receive far less Federal Medicaid funds per Medicaid recipient than other states.

d. Support proposals which would increase California's Federal Medical Assistance Percentage (FMAP), the Federal matching rate used under the Medicaid and Title IV-E Foster Care programs.

e. Oppose proposals which would increase the County's unreimbursed costs of providing and administering health care services, such as proposals which would reduce the level of Medicaid payments, reduce the number of Medicaid eligible persons, and reduce the scope of Medicaid covered services, such as by narrowing the definition of rehabilitative services and targeted case management services that are eligible for Medicaid funding.

f. Support proposals which would expand Medicaid, the State Children's Health Insurance Program (SCHIP), and health insurance coverage to more persons, especially the uninsured and minors whose health needs, otherwise, must be met by the County.

g. Support proposals which would increase net Federal reimbursement of the County's undocumented immigrant emergency medical costs under the reimbursement program established under the Medicare Modernization Act of 2003, including by more equitably allocating funds among states, expanding the definition of allowable costs, and simplifying the reimbursement process.

h. Support legislation to extend health insurance to more persons aged 55 to 64, such as by making Federal employee health benefit plans available to them.

i. Support proposals to increase Medicare payments for graduate medical education to assist public teaching hospitals, which play a critical role in training residents, and to increase funding for graduate medical education programs in preventive medicine under Medicare or other programs.

j. Support proposals and funding to enhance the nation's public health infrastructure and the capacity of local public hospitals, mental health departments, and health

departments to prepare for and respond to acts of terrorism and other medical and public health emergencies.

k. Support proposals which provide funding for trauma care services.

l. Support proposals which provide funding for capital improvements to public health facilities and clinics.

m. Support proposals and funding which would promote and market the availability of County health and mental health services, which expand and improve access to health and mental health services for the uninsured, women, and other populations with special needs, and which decrease health and mental health disparities among ethnic and cultural groups.

n. Support proposals which provide funding for urban telemedicine programs in medically underserved areas, and which would reimburse physicians in urban areas for telemedical consultations.

o. Support proposals which would expand or improve mental health and substance abuse coverage under public and private health insurance programs and which would fund and integrate mental health and substance abuse prevention, treatment, and services as part of a continuum of services under substance abuse, mental health, health, human services, and other public programs.

p. Support proposals which would allow Medicaid reimbursement for patients at institutions for mental disease (IMDs), which are hospitals, nursing facilities, or other institutions with more than 16 beds that are primarily engaged in the diagnosis, treatment, or care of persons with mental diseases.

q. Support proposals which would increase Medicaid reimbursement of In-Home Supportive Services (IHSS) costs, including allowing Medicaid payments to be made to IHSS providers who are responsible relatives of recipients.

r. Support proposals which would expand Medicaid coverage to include the evaluation and diagnosis of learning disabilities.

s. Support proposals requiring prior notification to state and local governments by licensed health facilities granted protection under Federal bankruptcy laws to ensure maintenance of appropriate patient care.

t. Support proposals which allow public hospitals and other County health, public health, and mental health facilities and programs to access discounted pharmaceutical pricing schedules available to the Federal government.

u. Support proposals and funding which would increase the education, training, supply, recruitment, and retention of nurses, physicians, laboratory personnel, and other health professionals, especially for work in medically underserved areas.

v. Support proposals and funding to enhance cultural and linguistic competence in health education and delivery.

w. Support legislation to reauthorize Substance Abuse and Mental Health Services Administration (SAMHSA) programs, which would provide increased funding to California and the County.

x. Support proposals that would provide for a more equitable allocation of Substance Abuse Prevention and Treatment Block Grant funds, such as by increasing the statutory cap on the cost of service factor that adjusts block grant allotments for the relative differences in the cost of providing substance abuse services among states.

y. Support proposals and increased funding for preventive health services, such as immunizations, early detection and diagnostic services, interconception and prenatal care, well-person care, nutrition, tobacco cessation, and health/mental health education activities.

2. State Children's Health Insurance Program Reauthorization

a. Support legislation to reauthorize the State Children's Health Insurance Program (SCHIP) which maintains or increases annual overall funding levels and California's share of total funding, and which would allow the State to expend or retain more of its SCHIP allotments without being subject to reallocation to other states.

b. Support proposals that would provide states with greater flexibility over the use of SCHIP funds, including to expand eligibility to cover parents and legal immigrants, expand the scope of covered services, and use community-based delivery systems without requiring Federally approved waivers.

3. HIV/AIDS Programs

a. Support proposals that would increase funding for HIV/AIDS programs and activities, including Ryan White programs, HIV/AIDS screening, prevention, treatment, care, and research activities.

b. Support proposals that would increase the County's share of available funding.

c. Support preservation of direct grants to heavily impacted areas, such as the County.

d. Support proposals which would allow funds to be used to provide a more comprehensive, integrated continuum of care and services and which would increase local flexibility over the use of funds in addressing locally determined needs and priorities.

e. Support maintaining the current statutorily required roles and responsibilities of planning councils under Ryan White programs.

f. Support proposals which would increase the availability of and access to routine HIV screening and HIV/AIDS care, treatment, prevention, research, and education programs.

4. Health and Human Services Reform

a. Support proposals which would increase the number of indigent County residents who are eligible to receive Federally-funded assistance while ensuring that sponsors meet their financial obligations.

b. Support maintaining Medicaid, Food Stamps, and child support enforcement as open-ended entitlement programs.

c. Support open-ended entitlements for Title IV-E Foster Care and Adoption Assistance and other funding models that promote higher priorities such as increased State and local flexibility in the expenditure of Federal funding and support achievement of better outcomes for children.

d. Support sufficient funding for health and human services reforms commensurate with any increase in services or administrative responsibilities needed to implement the reforms.

e. Support proposals and funding for welfare-to-work activities.

f. Support proposals and funding for services to non-custodial parents that strengthen their earning power, promote the payment of child support, and promote more effective parenting and greater involvement in the lives of their children.

g. Support funding to implement and make improvements to automated data and management information systems for Federal programs administered by state and local governments.

h. Support proposals which would simplify the administration of Temporary Assistance to Needy Families (TANF), Medicaid, and Food Stamps.

i. Oppose proposals that would reduce Federal or State financial participation in health and human services programs, especially when it could result in a reduction in services or shift costs to the County.

j. Support proposals to hold state and local governments harmless from fiscal penalties when the Federal government did not provide additional funding commensurate with the cost of meeting new Federal requirements, or when the failure to meet Federal requirements resulted from factors beyond their control, such as the lack of clear program instructions.

k. Oppose proposals which would increase the County's unreimbursed costs of providing and administering health and human services, such as reducing Federal funding or denying Federally-funded benefits to indigent County residents who will remain eligible for County-funded services.

l. Support proposals which would enhance the County's ability to utilize Federal funds to coordinate and integrate service delivery, including, but not limited to, the sharing of costs and client information across Federal programs.

m. Oppose new administratively imposed requirements, such as performance or quality control standards, that are not accompanied by additional Federal funding.

n. Support proposals that would increase state and local flexibility under Section 1115 waivers, including by extending Section 1115 waiver authority to Title IV-B Child and Family Services, Title IV-E Foster Care and Adoption Assistance, and Title XX Social Services.

o. Support maintaining the flexibility of states to terminate demonstration projects and state options in health and human services programs.

p. Support proposals and funding that would promote home and community-based care for persons who, otherwise, would require institutionalization.

q. Support proposals to increase state and local flexibility under TANF, especially over welfare-to-work activities.

r. Support proposals which would reduce potential increased costs or fiscal penalties for states and counties under TANF, including those that otherwise would result from increased Federal requirements.

s. Support proposals to increase Federal child support enforcement funding.

t. Support proposals and funding to assist ex-offenders become self-sufficient through employment and training.

u. Support proposals which would increase nutrition education, provide consumers with more nutritional information on foods, and discourage the marketing of non-nutritious foods and beverages to children.

5. Temporary Assistance to Needy Families (TANF)

a. Support legislation which maintains or increases annual TANF Block Grant funding levels and state and local flexibility over the use of funds, provides for an equitable allocation of funds to California, and preserves or increases the current state maintenance-of-effort (MOE) requirement to ensure that sufficient resources are available to meet the needs of low income children and their families.

b. Support preservation of the current scope of allowable activities and populations served.

c. Support expanding the work activities that states may count towards the TANF work participation rate, and support the elimination of the separate two-parent work requirement.

d. Support proposals which provide incentives to states to move families toward self-sufficiency, such as providing credit toward a state's work participation rate for moving recipients into employment.

e. Support proposals which would waive fiscal penalties on states that failed to meet Federal work participation rate requirements despite increasing expenditures on

work-related activities or which would allow a state to pay its penalty by increasing its TANF work-related expenditures by an amount equal to the penalty.

f. Support proposals which would increase the flexibility of states to draw down their TANF allotments.

g. Support proposals which would strengthen TANF's role in reducing child poverty.

6. Food Stamp Program Reauthorization

a. Support legislation to reauthorize the Food Stamp Program.

b. Support proposals which would simplify the administration of the Food Stamps Program, including telephone interviews with applicants, one-step benefit calculations, and streamlining of Food Stamps work and training requirements.

c. Support proposals to reform the Food Stamp quality control (QC) system, such as by setting more reasonable error rate targets, placing greater emphasis on rewarding good performance rather than penalizing poor performance, and allowing states to reinvest any QC fiscal penalty as an alternative to payment.

d. Support proposals which improve coordination between the Food Stamps and TANF programs, including providing states with the option to use the TANF definition of household under the Food Stamps Program.

e. Support the restoration of Food Stamps eligibility to all legal non-citizens with deeming provisions for sponsored immigrants.

7. Children and Family Services

a. Support proposals which would provide a subsidy for legal guardian relative caregivers who have assumed full time care and responsibility for abused and neglected children and avoid foster care placement for such children.

b. Support proposals and funding which would promote income security, housing, health care, and education and vocational opportunities for youth emancipating from foster care, and which would lower the age provision of the Independent Living Program to 14 years.

c. Support proposals which would expand Title IV-E eligibility to more abused and neglected children.

d. Support proposals which would increase funding for foster care, adoption assistance, independent living, family preservation, child protective services, and other services to promote the safety and well being of abused and neglected children.

e. Support proposals and funding which would implement a Child Health and Education Passport System in Los Angeles County.

f. Support proposals which would enhance legal permanence for foster children by expanding family finding programs and streamlining and/or supporting adoption and legal guardianship programs.

g. Support proposals and funding which would improve and increase the training of child welfare, mental health, health, and other workers who provide services to children in the child welfare system.

h. Support proposals to expedite the implementation of a comprehensive statewide automated child support system in California, mitigate the State's fiscal liability for not meeting Federal child support automation requirements, and allow fiscal penalties imposed on the State to be reinvested in the child support program.

i. Support legislation that requires Federal agencies to update their records within five days of receipt of information from state Title IV-D child support agencies.

j. Support proposals and funding to promote and increase intervention, prevention, training, technical assistance, research, and education in the areas of domestic violence, child abuse, and elder abuse, including through the reauthorization of the Child Abuse Prevention and Treatment Act.

k. Support proposals which would provide for the flexible use of Federal funding to provide services to abused and neglected children and their families.

l. Support enactment of tax credits for individuals who provide in-home care to elderly parents or other family members.

m. Support proposals which provide funding for state and local governments for before and after-school programs.

n. Support proposals to provide states with increased financial incentives to pass through child support arrearages to children who receive welfare benefits.

o. Support proposals which provide funding for state and local government to increase access and availability of child care for working and low-income families, promote systems to monitor the quality of child care, and support the development and creation of child care facilities, including by allowing a portion of Child Care and Development Block Grant funds to be used to build child care facilities in areas with a shortage of licensed child care.

p. Support legislation to provide funding to local school districts to implement locally determined programs to help educate public school students with limited English proficiency.

q. Support legislation to reauthorize the Community Services Block Grant (CSBG) program, which maintains or increases California's percentage share of total CSBG funding, and which retains the current requirement that states pass through block grant funds to local communities.

r. Support proposals that would provide child welfare agencies, juvenile courts, and court-appointed advocates with access to educational records on children who they are serving.

s. Support proposals that would fully fund special education.

t. Support proposals and funding to expand mentoring services and after-school recreation activities for at-risk youth.

8. Employment and Training

a. Support programs that provide special training, remedial education, job placement, career enhancement, and other employment services to low-income persons, at-risk youth, and displaced workers so that they may enter the competitive job market.

b. Support providing local elected officials greater control and flexibility over the administration, planning, and implementation of employment and training programs.

c. Support the pass-through of Federal employment and training funds to local areas based on relative need as measured by factors such as unemployment, poverty, and the number of welfare recipients and displaced workers.

d. Support legislation which allows persons from the military to obtain credit for their training, and promotes the transfer of such skills to the private sector and other government agencies to avoid the time and cost of retraining.

e. Support proposals which permit the full implementation of the County's Living Wage Ordinance.

9. Workforce Investment Act (WIA) Reauthorization

a. Support legislation to reauthorize the Workforce Investment Act, which provides separate adult, youth, and dislocated worker formula grants for workforce development activities to states with the mandatory pass-through of funds to local workforce areas.

b. Support proposals to provide local elected officials with greater flexibility over the administration, planning, and use of WIA funds, including the flexibility to serve more in-school youth and foster youth and to administer stand-alone summer youth programs.

c. Support proposals which would expand and improve the effectiveness of the one-stop workforce delivery system, including providing greater flexibility in forming local partnerships and in sharing information and costs among programs and entities participating in the one-stop system.

d. Support WIA performance measurement system reforms which would promote local flexibility in setting performance goals, and which would ensure that local areas are not penalized for having a high unemployment rate or for targeting services at hard-to-employ persons or persons with special needs, such as foster youth or the homeless.

e. Support proposals which would equitably allocate WIA funds to states and substate areas, based solely on relative need using the latest available data.

f. Oppose proposals that would include Workforce Investment Act (WIA) programs in a "super waiver" covering multiple Federal employment and education programs, which could reduce the amount of funds available to the County for locally determined workforce services.

g. Support proposals which would establish a streamlined funding mechanism for sharing one-stop infrastructure costs among partner programs in a manner that ensures County-administered partner programs will not incur a disproportionately high share of infrastructure costs.

10. Older Americans Act Reauthorization

a. Support increased funding for Older Americans Act (OAA) programs.

b. Support proposals that would increase flexibility, including by allowing Family Caregiver Program funds to be used to serve grandparents under age 60 who are raising children.

c. Support proposals that would reduce non-Federal match requirements and expand what can be counted as a matching contribution.

d. Support proposals which would provide for the more equitable allocation of OAA funds to states and substate areas, based solely on relative need using the latest available data.

11. Homeland Security

a. Support funding for local homeland security activities, such as emergency preparedness and response, planning, training, equipment, personnel, and improved communications systems.

b. Support proposals and funding to enhance the nation's public health infrastructure and the capacity of local public hospitals and health departments to prepare for and respond to acts of terrorism and other medical and public health emergencies.

c. Support proposals which would more effectively target homeland security, first responder, bioterrorism, and firefighting funds based on relative need, population, and threat levels.

d. Support funding to improve the security of critical infrastructure, such as roads, bridges, flood control, water resources, hospitals, public buildings, and transportation facilities.

e. Support funding to ensure an adequate supply of vaccine, antidotes, medications, and other medical supplies to respond to a health emergency or terrorist threat.

f. Support the direct allocation or the pass-through of an equitable share of state block grant funds to counties for first responder, bioterrorism, and other homeland security activities.

g. Oppose match or cost-sharing requirements which would hinder the ability of financially distressed state and local governments to receive or utilize Federal funds.

h. Support greater local flexibility over the use of first responder, bioterrorism, and other homeland security funding, including the flexibility to use funds to pay for personnel.

i. Support proposals which would clarify that the Federal government rather than state and local public health departments or their employees is financially liable for any claims arising from the administration of a vaccine as part of their involvement in a Federal vaccination campaign.

j. Support proposals which would facilitate interagency information sharing and coordination on emergency management, law enforcement, public safety, and health matters relating to homeland security.

k. Support proposals and funding for human relations agencies to combat terrorism and related hate violence by helping to enhance communication, trust, and cooperation between law enforcement and impacted communities, and for the nation's human relations infrastructure to prepare for, prevent, and respond to hate violence, prejudice, and damage to intergroup relations that may arise from terrorist attacks or threats.

l. Support the concept of multi-year Federal grant funding to improve security at seaports and harbors in Los Angeles County.

m. Support proposals which would promote a regional approach to homeland security and emergency preparedness.

12. Justice/Anti-Crime

a. Support the allocation of Justice Assistance Grant, juvenile justice, and other anti-crime block grant funds to local governments based on their relative need and responsibility for criminal justice activities, as measured by crime rates and criminal justice expenditures including, but not limited to, jails, courts, prosecution, incarceration, and probation.

b. Support direct grants (or the pass-through of an equitable share of state block grant funds) to counties for the development, refurbishment, or operation of correctional facilities.

c. Support the elimination of local match requirements under anti-crime and other justice assistance programs, such as the Community Oriented Policing Services program, for financially distressed local governments.

d. Support proposals to allow the County to count its unreimbursed criminal alien incarceration costs as matching funds towards any match requirement for Federal anti-crime funds.

e. Support increased Federal resources to assist County justice agencies with crime laboratory improvements and backlog reduction, drug laundering intervention, jail automation, and tracking of criminal aliens.

f. Support increased funding for probation under Federal community policing programs, but not at the expense of currently financed law enforcement activities.

g. Support proposals which would facilitate information sharing and coordination between Federal, state, and local law enforcement agencies.

h. Support proposals to promote community prosecution programs and increase prosecutions, including gun-related crimes and identity theft.

i. Support increased Federal involvement and funding to reduce gang-related crimes, and increased Federal funding for juvenile justice programs which promote a balance of funding between punitive intervention efforts and prevention investments.

j. Support proposals that make mental health intervention a component of law enforcement and the administration of justice, including training law enforcement personnel in dealing with the mentally ill, and support funding for mental health courts.

k. Support legislation which expands Federal jurisdiction to prosecute hate crimes based on gender, sexual orientation, and disability.

l. Support legislation which seeks to reduce discrimination and hate crimes, increase human relations education and training, and enhance communities' capacity to effectively address intergroup relations issues.

m. Support proposals which allow for an intercept of Federal tax refunds of probationers who owe restitution.

n. Support legislation which would provide for the cancellation of student loans for public defenders and prosecutors.

o. Support proposals and funding to expand drug courts, mental health courts, and their related treatment programs as an alternative to incarceration.

p. Support proposals to prohibit the unauthorized use, manufacture, wearing, sale, or transfer of any official public agency badge or photographic identification card.

q. Support proposals which would increase the County's share of Justice Assistance Grant (JAG) funding, provide direct JAG funding to the County in a timely manner, and increase the County's decision-making authority and flexibility over the use of funds.

13. Immigration and Refugees

a. Support proposals which would reduce the County's criminal justice costs associated with criminal aliens, such as by providing increased Federal reimbursement of County costs or by increasing the identification, apprehension, deportation, or Federal prosecutions of criminal aliens.

b. Support proposals which would reduce backlogs of naturalization and immigration adjustment of status cases and which eliminate barriers faced by aged and disabled legal immigrants in becoming naturalized citizens.

c. Support an extension of Section 245(i) of the Immigration and Nationality Act, which allows immigrants to adjust their immigration status without leaving the country if they pay a $1,000 penalty fee, and support using the fee revenues to expand INS activities and reimburse criminal alien costs in the districts where the fees are collected.

d. Support legislation to reauthorize Refugee Act programs that ensure that newly arrived refugees will receive cash and medical assistance, employment and training, social services, and other needed services.

e. Support a more equitable allocation of Refugee Social Services and Targeted Assistance funds, and support proposals which provide local governments with greater decision-making authority over the use of funds, including the flexibility to serve refugees who have been in the U.S. over five years.

f. Oppose proposals which would restrict the eligibility of refugees for other Federal programs, such as TANF and Medicaid, or which would shift costs of providing cash and medical assistance to refugees from the Federal government to state and local governments.

g. Support proposals and funding which would reimburse the County for costs resulting from Federal immigration policies.

14. Community Development

a. Support programs and initiatives providing community development, economic development, and housing for low and moderate income persons to improve their living conditions and the economic health and infrastructure of their communities.

b. Support proposals which provide increased flexibility over the use of Federal community development and housing funds to local officials.

c. Support retention of the current direct allocation of Community Development Block Grant (CDBG) funds to large urban counties and current CDBG and HOME state/local allocation formulas, and oppose proposals that would decrease funding to Los Angeles County.

d. Support continued funding for the Section 108 loan guarantee program, which is an important source of financing for economic development, housing rehabilitation, and other physical development projects.

e. Oppose policies which would allow private commercial development and the transfer of land to private entities at the Veterans Affairs West Los Angeles Healthcare Center.

f. Support proposals which would increase resources available to local jurisdictions to clean up and redevelop Brownfields.

g. Oppose proposals which would increase fees for Small Business Administration loans.

h. Support proposals which would increase funding for asbestos and lead-based paint removal programs.

15. Housing and Homeless Assistance

a. Support proposals to maintain or increase funding to public housing authorities (PHAs), such as for capital improvements, operating subsidies, resident services, administration, and anti-crime programs in public housing.

b. Support proposals which would provide local officials with greater flexibility over the administration and use of housing funds, including over HOME funds, capital funds, Section 8 administrative fees, Section 8 vouchers, the implementation of asset management, the membership of the governing body of the PHA, and Section 8 voucher performance measurement system.

c. Support the continued administration of the Section 8 Housing Choice Voucher Program by local PHAs, and oppose proposals which would reduce local decision-making authority or convert the Section 8 program into a block grant to states.

d. Support sufficient funding to renew all existing Section 8 vouchers at reasonable rents for the jurisdictions served.

e. Support proposals which would simplify program administration and ease reporting requirements for public housing authorities.

f. Support proposals, tax incentives, and funding which would increase home ownership opportunities for low and moderate income families and increase the supply of affordable housing, such as by extending the use of mortgage revenue bond proceeds for homeownership activities.

g. Support proposals which provide additional resources for meeting the housing and related supportive service needs of special populations, including elderly, disabled, and mentally ill persons.

h. Support the reauthorization of the McKinney-Vento Homeless Assistance Act and proposals which would increase local discretion over the use of homeless assistance funds, increase funding for homeless assistance programs, including supportive housing, supportive services, emergency services, and the Homeless Management Information System, more equitably distribute funds based on relative need, and fund the renewal of contracts for permanent supportive housing from a separate homeless program account rather than Section 8 funds.

i. Support proposals and funding that would increase fair housing activities.

j. Support proposals to provide funding to collect data on the number and characteristics of the homeless population in Los Angeles County.

k. Support proposals that would impede predatory lending practices.

l. Support proposals and funding that would increase fair housing activities.

m. Oppose proposals which would restrict the authority of public housing authorities to administer housing programs, including over the selection and eviction of tenants, or which would impose costly new requirements that are not accompanied by additional resources to implement them.

n. Support proposals that would enhance the ability of public housing authorities (PHAs) to prevent fraud and collect unpaid rents, such as the creation of a central database which would allow PHAs to receive information on tenants and applicants who owe money or committed fraud on another PHA program and the sharing of information between HUD and other Federal means-tested benefit programs.

o. Support the creation of a Department of Housing and Urban Development (HUD) data base that would contain information on all participants in HUD-assisted programs to ensure proper and timely assistance.

16. Transportation

a. Support funding for County transportation projects.

b. Support proposals to provide local officials with greater flexibility over the use of transportation funds.

c. Support regional alternatives to the expansion of Los Angeles International Airport (LAX), including the use of tax and fee incentives for airlines to expand the number of flights at underutilized regional airports.

d. Support funding for clean fuel buses and for bus maintenance facility improvements.

e. Support efforts to work collaboratively with regional transportation agencies to secure funding for transportation projects in Los Angeles County.

f. Support funding to state and local agencies to construct highway-rail grade separations in order to relieve traffic congestion and improve public safety.

17. Surface Transportation Reauthorization

a. Support legislation to reauthorize surface transportation programs, which would maintain or increase overall annual funding, provides for a more equitable allocation of funds to California and the County, funds demonstration projects in the County, and enhances the role of local officials over the planning and use of funds.

b. Support proposals which would increase the share of Federal transportation funds received by California relative to Federal taxes collected from California.

c. Support proposals to increase funding for the Congestion Mitigation and Air Quality (CMAQ) program, which funds transportation projects that lower emissions to assist states in meeting Federal air quality standards, targets a greater share of CMAQ funds

to urban areas with the worst air quality, and increases local flexibility over the use of CMAQ funds in improving air quality.

d. Support proposals which would increase state and local control over the use of funds by increasing the share of total funding allocated, by formula, to states rather than through Congressionally-earmarked projects.

e. Support proposals to streamline and expedite the transportation planning and development process.

18. Air, Water, and Resources

a. Support measures which permit greater local flexibility in dealing with potential contamination and pollution from storm water runoff, and oppose changes in Federal law and policy which restrict the ability of the County to maintain facilities so they can function as designed.

b. Support proposals and funding for research and development of technologies to improve water quality with respect to brackish water, chromium 6, perchlorate, methyl tertiary butyl ether (MTBE), arsenic, radon, and disinfection byproducts.

c. Support proposals which would improve the reliability, quality, and security of water supplies for Los Angeles County.

d. Support amendments to the Clean Water Act which would authorize Federal funding or cost-sharing for implementing Total Maximum Daily Load (TMDL) standards, or which would exempt from its provisions those routine operation and maintenance activities on existing publicly-owned facilities and the construction of publicly owned water quality enhancement facilities.

e. Support legislation which repeals the mandated use of oxygenated fuel additives, such as MTBE.

f. Oppose proposals that would shift liability for the cost of cleaning up pollution caused by fuel additives, such as MTBE, from the private sector to state and local governments.

g. Support proposals which provide funding to states and local governments for compliance with regulations to reduce emissions from mobile and fixed sources through efforts such as the conversion of vehicle fleets to alternative fuels.

h. Support proposals which provide funding or tax credits for projects to improve air quality, such as by reducing toxic particulate matter emissions from diesel engines through voluntary scrap programs and the replacement or retrofit of diesel-powered vehicles and equipment, or to promote the use of sustainable building practices that reduce resource consumption, energy consumption, and release of pollutants and wastes, such as through the use of solar energy and water reclamation.

i. Support proposals which provide funding to state and local governments for environmental protection and restoration of watersheds, shorelines, and wetlands, land acquisition, open space, and improvements to parks, beaches, and other recreational areas.

j. Support legislation to fund the operation and maintenance of watershed or multi-use projects.

k. Support proposals and funding for flood protection, water conservation, pollution control activities, storm drain improvements, replacement of septic systems in the County, stormwater management, and low impact development practices.

l. Oppose proposals which would reduce the amount of funds available to state and local governments from the Land and Water Conservation Fund.

m. Support proposals to fully fund the Los Angeles County segment of the Army Corps of Engineers' Coast of California study and the development of long-term management plans for sediments in the Los Angeles region.

n. Support the use of a portion of funds from the Outer Continental Shelf Royalty Fund for sand replenishment, sewage treatment, urban runoff programs, and the environmental protection and restoration of watersheds, shorelines, and wetlands, and oppose initiatives to renew offshore drilling.

o. Support proposals which would authorize Federal cost-sharing of local development and rehabilitation projects as well as operations and maintenance at Federally owned and constructed flood control facilities used for regional recreation.

p. Support funding for pest prevention and eradication efforts, weed and wildlife management efforts, enhanced pesticide use enforcement and monitoring, increased surveillance of pests at ports of entry in California, and for the Sterile Insect Release program in the Los Angeles area to prevent Medfly infestations.

q. Support funding for weights and measures inspection and enforcement.

r. Support proposals that provide public agencies with immunity from liability to encourage development of multiuse watershed management, environmental restoration, open space, and recreation projects within flood protection and water conservation facilities.

s. Support proposals and funding that would assist local park agencies in their efforts to promote healthy lifestyles and activities that address the problem of obesity.

t. Support proposals and funding for partnerships between local school districts and park agencies to promote or expand after-school programs.

u. Support proposals that would reduce greenhouse gas emissions and air pollution from solid waste landfills and increase the use of landfill gases as an energy source for generating electricity or heat.

19. Waste Management and Superfund

a. Support measures which protect local governments from excessive and unjustified liability for hazardous waste cleanup and which provide funding to local governments to clean up hazardous waste sites.

b. Support proposals and funding for the immediate clean up of hazardous materials at closed military bases to ensure the prompt reuse of those bases for new purposes.

c. Support proposals which establish a redemption value on paint cans to promote recycling of leftover paint.

d. Support development of long-term markets for recycled materials and other end-use products.

e. Support proposals which would increase the recycling of televisions and computer monitors that are toxic due to their lead content, such as requiring manufacturers, retailers, and end users to share the financial burden of recycling them.

f. Support the development of alternative technologies, other than landfilling, for the management of residual waste after diversion activities.

g. Oppose proposals which would allow transport of nuclear waste through the County.

h. Support proposals that would provide for the safe collection and disposal of medical waste materials, such as medical needles.

20. Disaster Assistance

a. Support proposals which would increase the amount of Federal disaster aid available to the County, such as by authorizing Federal reimbursement of straight-time labor costs for emergency response work, and oppose proposals that would reduce Federal disaster aid or increase the proportion of disaster aid or hazard mitigation costs which must be borne by state or local governments.

b. Support proposals and funding to improve the capacity of state and local governments to plan, prepare, and respond to emergencies, including those involving acts of terrorism as well as natural disasters.

21. Utilities and Energy

a. Support efforts to ensure reasonable wholesale rates for electricity, and oppose proposals which would restrict California's efforts to solve its energy problems.

b. Support proposals to require refunds to consumers and utilities for rates charged in excess of just and reasonable levels.

c. Support efforts to establish electric utility reliability standards.

d. Oppose proposals which would restrict the ability of public agencies to use tax-exempt financing for electric co-generation.

e. Oppose proposals which would preempt state or local authority over the siting or zoning of power plants, power lines, or other utility-related infrastructure.

f. Support funding which would assist local governments in reducing energy consumption, shifting energy usage to non-peak hours, promoting energy efficiency, using renewable resources, and developing local energy strategies.

22. Communications

a. Support proposals and funding that would enable County public safety agencies to upgrade their communications systems, utilize additional radio spectrum, implement or expand interoperable communications systems, use new communications technologies, and meet increasingly complex communications requirements.

b. Support proposals to provide local agencies with waivers from Federal mandates to convert from broadband to narrow band communications technologies unless sufficient funding is provided to comply with the mandates.

c. Support proposals which would assign additional radio spectrum to public safety agencies.

d. Oppose measures which preempt local government authority over telecommunications services, such as the franchising and regulation of local cable television services, zoning of television, radio, and other telecommunications broadcast towers, emergency alert communications systems, and protection of consumers relating to telecommunication services.

e. Support proposals which encourage competition among communications providers for the full range of telephone, cable, video, internet, and broadband services.

f. Support Federal legislation which prohibits "slamming" and "cramming" of telecommunications services, and which limits the financial liability of affected consumers.

g. Support proposals which protect consumers from unsolicited commercial electronic mail ("spamming").

h. Oppose measures which preempt the authority of local government to adopt policies on use of Internet services and equipment funded by the Federal E-rate telecommunication discount program.

i. Support legislation to provide consumers with a callback number that would lift the identity block used by marketers in telephone solicitations.

j. Support proposals to provide all public libraries with lower rates for telecommunications services, including access to the Internet.

k. Support proposals that promote and fund nationwide availability of 2-1-1 telephone service for information and referral to human services and for other purposes.

l. Support proposals that promote universal and affordable access to a wide range of telecommunication services, including voice, video, data, and the Internet.

m. Support proposals that provide local governments with no-cost access to media to distribute information to residents by such methods as Public, Educational, and Government access channels.

23. Tobacco Settlement

a. Support proposals which reimburse local governments for indigent and employee health care costs attributable to tobacco products, reduce youth access to tobacco products, and promote community-based tobacco prevention and intervention efforts.

b. Oppose proposals which weaken the ability of local government to sue the tobacco industry, preempt the ability of local government to regulate tobacco products, and weaken the ability of the Federal Food and Drug Administration to regulate nicotine, unless part of an overall settlement which is beneficial to the County.

c. Support proposals which prevent the Federal government from taking proceeds from settlements between the tobacco industry and state and local governments.

d. Oppose proposals which limit the ability of individuals to sue the tobacco industry for tobacco-related damages.

24. Census and Federal Data

a. Support proposals which promote accurate, unbiased and inclusive census counts, and support the use of scientifically sound sampling methods to augment the direct count to ensure that accurate data will be available with which to equitably allocate funds among states and localities.

b. Support the use of the most current available Federal demographic data in allocating Federal formula grant funds to assure that areas, such as the County, whose population is growing faster than the national average, receive an equitable share of funds.

c. Oppose the use of small state minimums which provide states with small populations with more Federal aid relative to need than more populous states, such as California.

25. Federalism

a. Support proposals which ensure the input of state and local governments before implementing any Executive Order relating to the powers of state and local governments.

b. Oppose proposals which preempt local land use decision-making, exempt certain categories of land use from zoning requirements, or limit the ability of local governments to determine appropriate uses of property within their jurisdiction.

c. Support proposals which would expedite Federal review of waiver requests submitted by state and local governments, especially requests for waiver extensions or waivers similar to those approved in other jurisdictions.

d. Oppose proposals which would result in a net cost increase or tax revenue loss to state and local governments without providing them with offsetting Federal revenue.

e. Oppose proposals which would result in the downsizing and/or closure of the Los Angeles Air Force base.

f. Support preservation of the Federal tax deductibility of state and local income and property taxes and the Federal tax-exempt status of state and local bonds.

g. Support the repeal of a new Federal mandate which, otherwise, will take effect on January 1, 2011, that will require state and local governments to withhold three percent of nearly all payments to contractors or vendors for payment to the Federal government for Federal tax collection purposes.

h. Oppose proposals that jeopardize local revenues resulting from the provision of voice (telephone), video (cable) and data (Internet) services.

i. Support proposals which would provide state and local governments with the option of using Federal supply schedules to acquire goods and services.

26. Retirement/Pension Programs

a. Oppose proposals which mandate Social Security and Medicare coverage of state and local government employees.

b. Support proposals which would increase the portability of government pension and deferred income plans, including by allowing Section 457 transfers to purchase retirement service credits, and relax limits on contributions to and benefits from such plans.

c. Support proposals to repeal or reduce the Government Pension Offset and Windfall Elimination Provision which reduce the amount of Social Security benefits received by many Federal, state, and local government retirees and their spouses.

27. Voting

a. Support legislation which permits registrars to remove names from voting rolls when unable to confirm residency, permits the use of Social Security numbers on voter registration affidavits, establishes a system for local elections officials to ascertain and determine the status of Federal felons on probation or parole, and permits the U.S. Postal Service to return undeliverable official elections materials without charge to elections officials.

b. Support proposals and funding to help state and local governments upgrade their voting equipment to a more technologically advanced system that produces accurate and expeditious election results without imposing uniform nationwide standards.

28. Cultural/Libraries/Arts Education

a. Support increased Federal funding for arts education research and for cultural and educational agencies, including museums, which promote and sustain the arts, arts education, the humanities, and the sciences.

b. Support funding of the Library Services and Technology Act at the full amount authorized by law.

c. Support funding for the Federal Depository Library Program, which makes government publications accessible at public libraries throughout the country.

d. Oppose closures and service reductions at Environmental Protection Agency (EPA) regional and special libraries which support environmental research by members of the public and EPA staff.

e. Support legislation to include the arts as core curriculum under the Elementary and Secondary Education Act.

29. Consumer Affairs

Support legislation to prohibit unsolicited credit checks currently being marketed by credit card companies.